

## Message Text

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ACTION IO-13

INFO OCT-01 AF-08 ARA-10 EA-09 EUR-12 NEA-10 ISO-00

CAB-05 CIAE-00 COME-00 DODE-00 DOTE-00 EB-08

INR-07 NSAE-00 FAA-00 L-03 H-02 PM-04 NSC-05

SP-02 SS-15 /114 W

-----260933Z 112541 /22

R 252055Z MAR 77

FM AMCONSUL MONTREAL

TO SECSTATE WASHDC 8775

UNCLAS MONTREAL 507

E. O. 11652: N/A

TAGS: PORG, EAIR, ICAO

SUBJ: ICAO: COUNCIL ACTION ON US PROPOSAL RE AIRCRAFT NOISE

(CWP6477, DISCUSSION PAPER #1 AND DP 1 (REVISED))

REF: MONTREAL 498

1. COUNCIL RESUMED DELIBERATIONS BASED ON REVISED TEXT (SEE REFTEL). USSR REP CLEARED AIR ON QUESTION OF DATE IN LAST PARA BY OBSERVING THAT ASAP DID NOT APPEAR IN PENULTIMATE PARA, THEREFORE HE WITHDREW HIS PROPOSAL FOR DELETION DATE LAST PARA. LEBANON REQUESTED PARA BY PARA CONSIDERATION AND SEPARATE VOTES.

2. PARA 1 WAS ADOPTED AFTER CONSENSUS MAKING "ACTION" PLURAL, AND CHANGING "IN" TO "WHILE." INTENT WAS TO REFER TO ALL DECISIONS OF COUNCIL AT TIME OF 7/1, 7/2 APPROVALS (AS REPRESENTED IN STATE LETTER).

3. SECOND PARA WAS ADOPTED BY CONSENSUS WITHOUT CHANGE.

4. THIRD PARA WAS BASIC PROBLEM AND WAS OBJECT OF HOURS OF DISCUSSION, MOST OF WHICH REPETITIVE AND/OR EDITORIAL. BRAZIL PROPOSED INSERTING FOLLOWING PHRASE AFTER "... TO UNCLASSIFIED

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ALLEVIATE THE PROBLEM," : "WITHER BY MODIFICATION OF EXISTING AIRCRAFT, OR BY PHASED REPLACEMENT OF SUCH AIRCRAFT, OR THROUGH USE OF APPROPRIATE OPERATIONAL PROCEDURES, OR A COMBINATION OF MEASURES"; AND DELETION OF UK AMENDMENT "AND IN OTHERS TO WHICH THEIR AIRLINES OPERATE." USREP MADE PROCEDURAL GESTURE TO SEPARATE VOTES ON THE ADDITION AND DELETION PORTIONS, BUT UKREP DID NOT DEFEND HIS OWN AMENDMENT AND APPARENTLY PREFERRED

TO HAVE IT DEFEATED IN THE CONTEXT OF THE TOTAL AMENDMENT.  
BRAZIL PROPOSAL WAS ADOPTED 18 FOR/1 AGAINST (US)/8 ABSTENTIONS.  
PARA AS AMENDED WAS ADOPTED BY CONSENSUS.

5. RE "URGES" PARA PAKISTAN PROPOSED DELETING PHRASE "TECHNICAL AND ECONOMIC DATA ON MODIFICATIONS" AND SUBSTITUTING "AND TO THE CONCERNED STATES DATA ON TECHNICALLY FEASIBLE AND ECONOMICALLY REASONABLE MODIFICATIONS." USREP IMMEDIATELY ATTACKED THE AMENDMENT ON GROUNDS OF INAPPROPRIATENESS AND IMPRACTICALITY, ASKING WHO IN THE MANUFACTURING STATES WAS GOING TO ADDRESS A LETTER TO AN ICAO MEMBER STATE OFFERING COMMERCIAL INFO -- AND HOW COULD SUCH AN OFFICE DETERMINE WHAT WAS A "CONCERNED STATE." USREP STATED THAT INFO FROM MANUFACTURING STATES TO ICAO WILL COME TO COUNCIL'S ATTENTION AND CAN THEN BE SENT OUT TO MEMBER STATES AS COUNCIL WISHES. USREP REGISTERED "NO OBJECTION" TO INCLUDING "TECHNICALLY FEASIBLE AND ECONOMICALLY REASONABLE" LANGUAGE, POINTING OUT THAT THIS PHRASEOLOGY HAD BEEN UTILIZED IN OUR ORIGINAL PROPOSAL IN CWP 6477. PAKISTAN AND SUPPORTERS THEN DELETED REFERENCE TO "CONCERNED STATES," AND PARA WAS ADOPTED AS AMENDED BY CONSENSUS. HOWEVER AT THIS POINT INDIA REOPENED THE QUESTION OF DEADLINE DATE FOR MANUFACTURING STATES TO REPLY. COUNCIL MEMBERS HEAVED GREAT SIGHTS AND USREP REITERATED INTERVENTION OF MARCH 23 INDICATING THAT THIS PARA APPLIES TO RETROFIT ONLY WHEREAS THE OTHER ACTION PARA ENVISAGES CONSIDERATION OF ALL POSSIBLE ALTERNATIVES IN FORMULATING POLICIES AND PROGRAMS. THIS SATISFIED INDIA AND HE DROPPED REQUEST.

6. FINAL PARA THEN ADOPTED WITHOUT CHANGE BY CONSENSUS & TOTAL UNCLASSIFIED

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RES WAS ADOPTED 27 FOR/0/1 AGSTENTION (USSR -- FOR REASONS EXPLAINED REFTEL PARA 5.)

7. COUNCIL DELIBERATIONS ON US NOISE PROPOSAL CONSUMED THREE ENTIRE 4/5-HOUR MEETINGS AND DELIBERATIONS WERE UNPRECEDENTED IN THAT ARGUMENTS WERE DIRECTED AT CERTAIN STATES, AND SPECIFIC TYPE AIRCRAFT, AND WERE OFTEN EMOTIONAL; IN ADDITION DELIBERATIONS WERE EXASPERATINGLY FRUSTRATING (INTERPRETERS WERE OVERHEARD IN CORRIDORS AFTERWARD SAYING THEY HAD NEVER IN MANY YEARS EXPERIENCE KNOWN COUNCIL TO BE SO DIFFICULT AND SO TEDIOUS.)

8. IN OPINION USREP THE RESOLUTION ADOPTED IS SUPERB AND IS PREFERABLE TO ORIGINAL PROPOSAL BECAUSE IT GIVES US AS WELL AS OTHER STATES TIME TO DECIDE ON APPROPRIATE MEASURES FOR HANDLING THE NOISE PROBLEM INTERNATIONALLY. THERE WERE MANY "CONGRATULATORY" STATEMENTS IN COUNCIL WITH RESPECT TO US INITIATIVE AND US HANDLING OF TEXT AND NEGOTIATIONS.

9. AFTER COMPLETION THIS ITEM AND RESOLUTION ADOPTION  
PRES/COUNCIL ANNOUNCED ITEMS FOR NEXT MEETING (MARCH 28)  
INCLUDING COUNCIL REVIEW OF THE REPORT OF THE FIFTH MEETING  
ON CTE ON AIRCRAFT NOISE. UKREP RESPONDED WITH "YOU CANNOT  
BE SERIOUS MR. PRESIDENT."  
HARPER

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Copy:** SINGLE  
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**TAGS:** PORG, EAIR, CA, US, ICAO  
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**Review Markings:**  
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